THE CORPORATION OF THE TOWNSHIP OF NORTH DUNDAS BYLAW No. 2022-86

Being a Bylaw to Establish a Growth Management and Development Allocation Process for the Water Distribution and Sewage Treatment Systems of The Corporation of the Township of North Dundas.

- WHEREAS Section 11 of the *Municipal Act, 2001*, S.O. 2001, c.25 (hereinafter referred to as the "*Act*") authorizes The Corporation of The Township of North Dundas (hereinafter the "*Township*") to pass bylaws respecting the production, treatment, storage and distribution of water throughout the *Township*;
- **AND WHEREAS** Section 11 of the *Act* authorizes the *Township* to pass bylaws respecting the collection and treatment of sanitary sewage throughout the *Township*;
- AND WHEREAS the *Township* desires to establish a Growth Management Development Allocation System in the *Township* to direct the allocation of *Water Capacity* and *Sanitary Sewer Capacity* in accordance with the purpose and intent of the Official Plan of the United Counties of Stormont, Dundas and Glengarry.
- AND WHEREAS the availability of *Water Capacity* and *Sanitary Sewer Capacity* may vary from year to year, it is in the best interests of the residents of the *Township* that *Water Capacity* and *Sanitary Sewer Capacity* be allocated in a manner which is consistent with the *Township*'s development priorities as set out herein;
- AND WHEREAS the *Township* deems it appropriate that the issuance of all building permits in the Villages of Chesterville and Winchester shall be subject to the provisions of this Bylaw;

NOW THEREFORE the *Council* of The Corporation of the Township of North Dundas enacts as follows:

1.0 SHORT TITLE

1.1 That this Bylaw shall be known as the "Water and Sanitary Sewer *Capacity Allocation* Bylaw".

2.0 **DEFINITIONS**

2.1 For the purposes of this Bylaw, the following definitions shall apply:

Act means the Municipal Act, 2001, S.O. 2001, c.25.

Annual Development Allocation shall mean the total number of units of *Water Capacity* and the total number of units of *Sanitary Sewer Capacity* which may be allocated for development.

Apartment means a dwelling or residential building containing three or more dwelling units, all having a common entrance from the outside or a common hall or halls, and shall include Back-to-Back and Stacked Townhouse (2+ bedrooms), but shall not include a townhouse or row dwellings.

Applicant means the Owner of Land or the authorized agent of the Owner.

Back-to-Back and Stacked Townhouse means a building containing a minimum of six and no more than sixteen dwelling units that is divided vertically or horizontally, where each unit is divided by a common wall, including a common rear wall without a rear yard setback and whereby each unit has an independent entrance from the outside accessed through the front yard or exterior side yard;

Bedroom means a habitable room larger than seven square metres, including a den, study, or other similar area, but does not include a living room, dining room, bathroom or kitchen.

Capacity Allocation means the granting of *Water Capacity Sanitary Sewer Capacity* or both.

Capacity Allocation Date means the date which is sixty (60) days after any Application Date or such other date to which the *Capacity Allocation Date* may be extended in accordance with this Bylaw.

Council means the Municipal Council of The Corporation of the Township of North Dundas;

Development Application means an application for the development of *Land* or building(s) which shall include but not be limited to:

- a) an application for a connection to the *Water Distribution System* or *Sewage Treatment System* for an existing building or structure;
- b) the approval of a condominium under Section 50 of the Condominium Act or draft approval of a plan of subdivision under Section 50 of the Planning Act;
- any change in use that requires an occupancy permit under Section 34(6) of the Planning Act and which increases the demand for Water Capacity and/or Sanitary Sewer Capacity;
- approval of a Site Plan Agreement under Section 41(7) of the Planning Act which increases the demand for Water Capacity and/or Sanitary Sewer Capacity; or
- e) any other development of a property which requires connection to the *Water Distribution System* or the *Sewage Treatment System* or an increase in the demand for *Water Capacity* or *Sanitary Sewer Capacity* which has not already been provided for in this Bylaw;

Duplex shall mean a building that is divided horizontally into two (2) dwelling units, each of which has an independent entrance either directly or through a common vestibule.

Dwelling Unit means one or more habitable rooms in which sanitary conveniences are provided for the exclusive use of the occupants and in which at least one but not more than one kitchen is provided, and with an independent entrance either directly from the outside of the building or through a common corridor or vestibule inside the building.

Land shall mean any existing lot of record and any new lot of record created by Transfer/Deed of Land, Plan of Subdivision or Condominium Plan;

Owner or Owners means the person(s) who is/are the registered Owner(s) of *Land*;

Other Multiples means a dwelling unit that is not a Single-Detached, Semi-Detached, Townhouse, Apartment, Special Care, or Senior-Oriented dwelling unit.

Project means a development Project which requires *Water Capacity*, *Sanitary Sewer Capacity* or both;

Row Dwelling / Townhouse means a building or structure consisting of a series of three (3) or more dwelling units, but not more than eight (8) units in a continuous row divided vertically into separate dwelling units by a common

wall above grade.

Sanitary Sewer Capacity means a unit of capacity within the *Sewage Treatment System* as defined in Schedule A of this Bylaw;

Semi-detached means a residential building that is divided vertically into two (2) dwelling units.

Senior-Oriented Dwelling Unit means a dwelling unit specifically designed for seniors to provide an age-targeted residence, primarily for persons who are either retired or close to retirement, which is part of a complex of 30 or more similar units, and shall have access to shared common facilities (clubhouse or lifestyle centre with activities, sometimes with indoor and outdoor swimming pools, exercise facilities, craft rooms, demonstration kitchens, and decks and patios for gathering), but shall not include single detached dwelling units.

Sewage Treatment System means the sanitary sewage collection and treatment system of the *Township*;

Single Detached Dwelling means a residential building consisting of only one dwelling unit

Special Care/Special Needs Dwelling means a building where the occupants have the right to use in common, halls, stairs, yards, common rooms, and accessory buildings; which shall not have exclusive sanitary and/or culinary facilities, that is designed to accommodate persons with specific needs, including independent permanent living arrangements, and where support services such as meal preparation, grocery shopping, laundry, housekeeping, nursing, respite care and attendant services are provided at various levels. Special care/special needs dwellings include, but is not limited to retirement homes and lodges, nursing homes

Township shall mean the Corporation of The Township of North Dundas;

Water Capacity means a unit of capacity within the *Water Distribution System* as defined in Schedule A of the Bylaw;

Water Distribution System means the water distribution system of the *Township*;

3.0 BACKGROUND STATEMENTS

- 3.1 It is the intent of this Bylaw that the *Township* attain a sustained steady rate of development and associated population growth in the *Township* within the available capacity of the water and sanitary sewer systems.
- 3.2 The water and sanitary sewer infrastructure are approaching maximum capacity and as such a development allocation system must be maintained.
- 3.3 All future development in the *Township* shall be required to satisfy the requirements of this Bylaw to ensure proper use of the available *Water Capacity* and *Sanitary Sewer Capacity* as determined from time to time.
- 3.4 There is an existing and growing competition for capacity between residential and non-residential development in the urban area.
- 3.5 The *Township* shall encourage development that can provide the necessary infrastructure and services to accommodate new residential development and attract new non-residential development. The *Township* shall make use of available infrastructure and minimize the need for public funds to assist with new development whenever possible.

3.6 There is a need for affordable housing in the urban area for those employed in the community and for groups such as elderly persons.

4.0 WATER DISTRIBUTION SYSTEM AND SEWAGE TREATMENT SYSTEM CAPACITY

- 4.1 The *Township* shall, at least annually, determine the available units of *Water Capacity* and *Sanitary Sewer Capacity*. The available *Water Capacity* and *Sanitary Sewer Capacity* shall represent the *Annual Development Allocation*.
- 4.2 After the effective date of this Bylaw, no application for a building permit which requires *Water Capacity* or *Sanitary Sewer Capacity* shall be accepted by the *Township* until such *Applicant* receives a *Capacity Allocation* in accordance with the provisions of this Bylaw.
- 4.3 After the effective date of this Bylaw, no approval or draft approval (as applicable) for a *Development Application* which requires *Water Capacity* or *Sanitary Sewer Capacity* shall be granted by the *Township* until such *Applicant* receives a *Capacity Allocation* in accordance with the provisions of this Bylaw.

5.0 DETERMINATION OF THE DEVELOPMENT ALLOCATION

- 5.1 On or before January 31 of each year, *Council* shall approve the *Annual Development Allocation.*
 - 5.1.1 The Environmental Services Department shall present a report to *Council* which provides the appropriate *Annual Development Allocation* to be available for development.
 - 5.1.2 Staff shall not, in any year, recommend the allocation of *Water Capacity* or *Sanitary Sewer Capacity* which exceeds the available capacity set out in the *Annual Development Allocation*.
- 5.2 The determination of what constitutes a type of dwelling unit and allocation shall be in accordance with Schedule "A" attached hereto and forming part of this Bylaw.
- 5.3 The number of commercial sewer units will be determined as follows: Estimated sanitary sewage flow on Table 8.2.1.3.B of the Ontario Building Code (OBC).

6.0 APPLICATION PROCEDURES

- 6.1 Where the development of land or building(s) is being proposed as defined in the *Development Application*, it shall obtain approval in accordance with this Bylaw prior to the issuance of the building permit.
- 6.2 Application for *Capacity Allocation* The application for *Capacity Allocation* shall be completed by using the designated form available from the *Township*.
- 6.3 Determination of Completeness or Request for Additional Information The Environmental Services Department shall review for completeness all applications for *Capacity Allocation*. Within ten (10) days after the Application Date, the Environmental Services Department shall advise the *Applicant* if the application is deemed complete or incomplete. Should the application be deemed incomplete, the Environmental Services Department shall indicate on the notice what additional information is required to properly evaluate the application. Failure to submit the requested additional information within thirty (30) days from the date the notice is mailed shall disqualify the application.

- 6.3.1 If any question arises as to the nature of any *Ownership* interest for any property, the *Applicant* shall provide all requested information to determine the nature of such *Ownership* interest.
- 6.4 Changes in *Capacity Allocation* Application Once submitted, an *Applicant* may not alter its application to request an increased number of *Capacity Allocations* but may reduce the number of *Capacity Allocations* being sought.
- 6.5 Fee for Review of Application Each *Capacity Allocation* application shall be accompanied by a processing fee of Five Hundred Dollars (\$500.00). Non-successful applications shall be refunded \$100.00. For infill and basement Capacity Allocation applications, the processing fees shall be Two Hundred Dollars (\$200.00). Applications for *Capacity Allocation* for not more than one (1) unit of either *Water Capacity* or *Sanitary Sewer Capacity*, or both, shall be Two Hundred Dollars. The application fee shall be in addition to all other municipal development processing and permit fees.
- 6.6 *Capacity Allocations* Recommendations and Decision
 - 6.6.1 Within sixty (60) days of receipt of the completed Application, the Environmental Services Department shall provide notification of approval or denial of the application by *Council*.
 - 6.6.2 Where additional time is needed to fully evaluate the applications, the date described in 6.6.1 above may be extended for up to thirty (30) days.
 - 6.6.3 Staff shall determine the available *Capacity Allocations* and make a recommendation to *Council*. Allocation decisions in this regard shall be final.
- 6.7 Withdrawal of Application An *Applicant* may elect to withdraw an application for *Capacity Allocation* at any time prior to Council's decision on the *Capacity Allocation* and 50% of the application fee paid by the *Applicant* shall be refunded. Where an application is withdrawn after the *Capacity Allocation* has been made, the application fee shall not be refunded.
- 6.8 Allocation to *Land* and *Project-* As of the date of adoption of this Bylaw, a *Capacity Allocation* can only be allocated to the *Land* and the *Project* which is the subject of the application and not to an *Applicant* or to another *Project* on the same *Land*. A *Capacity Allocation* is not allocated to the *Owner* of *Land* and as such is not transferable.

EVALUATION OF APPLICATIONS FOR CAPACITY ALLOCATIONS

- 6.9 When evaluating the *Projects* which should receive *Capacity Allocation*, the Planning and Environmental Services Department and *Council* shall evaluate the applications for *Capacity Allocation* taking into consideration the following factors which are set out in no particular order:
 - 6.9.1 priorities as set out in the Official Plan of the United Counties of Stormont, Dundas and Glengarry;
 - 6.9.2 the availability of existing infrastructure;
 - 6.9.3 the availability of services (schools, churches, emergency services etc...);
 - 6.9.4 the availability of existing commercial development;

- 6.9.5 *Projects* which do not require any financial contribution from the *Township*;
- 6.9.6 the reduction of the *Township*'s financial obligations in *Projects*;
- 6.9.7 the *Township*'s economic priorities;
- 6.9.8 affordable housing as defined by Provincial Policy Statement;
- 6.9.9 significant new employment opportunities other than construction or "spin off" jobs;
- 6.9.10 any other factor which is deemed relevant by *Council*.

7.0 EXPIRATION OF CAPACITY ALLOCATION

- 7.1 All *Capacity Allocation*s granted pursuant to this Bylaw shall expire two (2) years after the date it is awarded unless:
 - 7.1.1 a building permit has been issued in relation to such *Capacity Allocation*; or
 - 7.1.2 an agreement has been entered into with respect to the particular *Development Application* and construction of services (if applicable) has commenced.

The expiration of the Capacity Allocation shall apply to all Water Capacity and/or Sanitary Sewer Capacity allocated to a Project.

- 7.2 Where a building permit has been issued, the *Capacity Allocation* shall expire in conjunction with the expiration of the building permit.
- 7.3 *Council* may, in its sole discretion, grant a temporary exemption to the provisions of sections 7.1 and 7.2 of this Bylaw where a *Development Application* has been appealed to the Ontario Land Tribunal "OLT" or to a court of competent jurisdiction. In such event, the *Capacity Allocations* in question shall expire six (6) months after such appeals have been finally disposed of.
- 7.4 *Council* may, in its sole discretion, grant a temporary exemption to the provisions of sections 7.1 and 7.2 of this Bylaw where *Council* deems appropriate by resolution.
- 7.5 Requests for a temporary exemption shall be subject to a Two Hundred Dollar (\$200.00) fee.

8.0 TIMING FOR USE OF THE ALLOCATION

- 8.1 No Owner shall receive additional Water Capacity and Sanitary Sewer Capacity until such time as building permits have been issued for 80% of the previous allocations to the Land or Project. At that time the Owner shall be entitled to request additional units of water and wastewater subject to this policy.
- 8.2 *Council* may, in its sole discretion, grant a temporary exemption to the provisions of section 8.1 of this Bylaw based on past performance of the developer.

9.0 PRIOR ALLOCATIONS OF WATER CAPACITY AND SANITARY SEWER CAPACITY

9.1 All allocations of *Water Capacity* and/or *Sanitary Sewer Capacity* granted

by the *Township* prior to the effective date of this Bylaw shall expire two (2) years after the date it was awarded unless:

- 9.1.1 a building permit has been issued in relation to such *Capacity Allocation*; or
- 9.1.2 an agreement has been entered into with respect to the particular *Development Application* and construction of services (if applicable) has commenced.

The expiration of the allocation shall apply to all *Water Capacity* and/or *Sanitary Sewer Capacity* allocated to a particular *Project*.

- 9.2 Where a building permit has been issued, the allocation shall expire in conjunction with the expiration of the building permit.
- 9.3 *Council* may, in its sole discretion, grant a temporary exemption to the provisions of sections 9.1 of this Bylaw.
- 9.4 No person shall exceed the allocated capacity that was granted.
- 9.5 In the event that the allocations to the *Land* or *Project* is being altered due to a change in the type of building, an application with accompanied fees shall be submitted to the Department of Environmental Services for review prior to the issuance of the building permit. The Director of Environmental Services may redistribute the current allocation but cannot increase the allocation to that phase without approval from Council.

10.0 REVIEW AND MONITORING

10.1 An annual review report shall be presented by the Environmental Services Department at the end of each calendar year. The report will provide the number of *Capacity Allocations* (detailing residential, commercial, industrial and institutional). Residential allocation is as per Schedule A.

11.0 EXEMPTIONS

- 11.1 This Bylaw shall not apply to:
 - 11.1.1 The construction of accessory buildings which may include but not be limited to detached garages, barns, garden sheds and similar buildings provided that there is no increase in the demand for water or sewage capacity from the amount existing at the time of the application for a building permit.
 - 11.1.2 Any change in use or renovation, alteration, addition, intensification or enlargement of a building where there is no increase in the demand for water or sewage capacity from the amount existing at the time of the application for a building permit.
- 11.2 Redevelopment An *Owner* or *Applicant* who has secured the necessary approvals, may demolish and replace an existing building or restore, reconstruct or replace an established structure in accordance with applicable bylaws and resolutions and not be subject to the provisions of this Bylaw provided that upon redevelopment of the said building, there shall be no increase in the demand for water or sewage capacity.
 - 11.2.1 The exemptions set out in Subsection 12.1 of this Bylaw shall only be available for a period not exceeding three (3) years from the date of issuance of a demolition permit failing which it shall be deemed to be a new construction and a new *Capacity*

Allocation shall be required in order for such redevelopment to proceed.

- 11.2.2 If there is a redevelopment, or change in use results in unused capacity from that which was used prior to the redevelopment or change in use, the unused capacity shall remain available to the *Land* for a period of three (3) years.
- 11.3 Any dispute as to whether a use or building is entitled to an exemption or part-exemption shall be determined by *Council* in its sole discretion.

12.0 OTHER BYLAWS AND REGULATIONS

12.1 Nothing in this Bylaw shall exempt any person from complying with the requirements of any other applicable bylaw, agreement or legislation.

13.0 APPLICATION

- 13.1 This Bylaw shall be applicable to all *Land* within the Urban Service Limits of Winchester and Chesterville as contained in the Official Plan of the United Counties of Stormont, Dundas and Glengarry.
- 13.2 The Clerk of the Township of North Dundas is hereby authorized to make any minor modifications or corrections of an administrative, numeric, grammatical, semantic or descriptive nature or kind to this Bylaw and schedule(s) as may be deemed necessary after the passage of this Bylaw, where such modifications or corrections do not alter the intent of this Bylaw.

14.0 EFFECTIVE DATE

- 14.1 This Bylaw shall come into force and effect on the date of its passing.
- 14.2 Bylaw 2020-23 is hereby rescinded as of the date of passing of this Bylaw;

READ and passed in Open Council, signed and sealed this 8th day of November 2022.

AMENDED this 6th day of December, 2022.

NAMANT.

Bylaw No. 2022-86

Schedule "A"

RESIDENTIAL WATER & SEWER ALLOCATION

Capital Charges	Singles, Semis & Duplex, Row Dwelling/ Townhouse	Apartments 2 Bedrooms +	Apartment- Bachelor and 1 Bedroom Units	Other Multiples	Senior- Orient Dwelling Unit	Special Care/ Special Needs Dwelling Units
Average population per dwelling	3	2.2	1.4	2.4	1.45	0.5
Water Allocation (Average Day Demand) m3/day	1.05	0.77	0.49	0.84	0.51	0.18
Water Allocation (Maximum Day Demand) m3/day	2.1	1.54	0.98	1.68	1.02	0.36
Sewer Allocation (Day Demand) m3/day	2	1.47	0.93	1.6	0.97	0.33
Water Unit (1-unit equivalent to 2.1 m3/day)	1	0.73	0.47	0.8	0.49	0.17
Sanitary Unit (1- unit equivalent to 2 m3/day)	1	0.733	0.465	0.80	0.485	0.165